STILL WATERS RUN DEEP:

PLANNING & LEGAL TENSIONS IN YOUR MEETINGS – AND WHAT TO DO ABOUT THEM

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APA Cleveland 27th Annual Planning & Zoning Workshop Friday, November 13, 2015 Westlake, Ohio Workshop Committee encouraged this speaker to address:

- "…the dynamics between planners and legal counsel who often see an issue from very different perspectives…"
- "...acknowledging opposing sides..."
- "...the tension in the relationship..."
- "...pull back the curtain..." (Uh, oh!)

That may sound a bit obtuse, but...

- Intriguing topics to "zoning geeks" like me
- Instigated interesting thoughts and discussion –
 between planner and lawyer
- Hints at some of the "deep" sub-issues which "run" under the "still waters" of your meetings

Let's weave some of that into this presentation to give you some different and useful perspectives

Disclaimer - and some "Claims"

- I am an experienced, certified planner and not an attorney. I do not practice law or give legal advice.
- Yet I know a lot about the laws and legal environment in which we practice planning and zoning.
- And so I am often engaged to advise communities, applicants - and their legal counsels - about planning and zoning matters.
- I always encourage seeking the advice of your legal counsel

Why do these questions about roles of planners and legal counsel arise?

- In zoning activities and meetings, you administer, enforce, and interpret local LAWS
- You conduct legal procedures
- You affect the property rights of applicants, owners, neighbors
- These activities are circumscribed by state and federal LAWS and precedents
- Yet most of you and most planners are not lawyers

Further.... during your proceedings

- Questions are often raised or hinted at about property rights, fairness, procedures, laws and precedents, and the potential for subsequent lawsuits (in recent years, the drum beat was "Shemo, Shemo, Shemo...!)
- You may or may not have your own legal counsel present
- You and your planner may not be familiar with the legal issues – thus at a bit of a disadvantage?

And even further....

- You are advocates for important community values and goals, often expressed in local plans and codes
- Your procedures invite the community and affected parties into the discussion (adding complications)
- The law may or may not support what you believe you should do
- Your decisions could be questioned in a court
- Some attorney in a nice suit raising legal issues may be an annoyance.....

Is this the source of...

- "...the dynamics between planners and legal counsel"?
- "very different perspectives..." and "opposing sides..."?
- □ "...tension in the relationship..."?

It may help to recognize that

- Laws draw lines around and protect the activities and rights and powers of both your community and the applicant
- The support of legal counsel is or should be available to both "sides" – planners and attorneys often work on the same team
- There may or may not actually be "sides" perhaps just parties working through a process to determine what is best for both the applicant and the property owner

Legal counsel is essential to

- Keep the planning/zoning process honest and fair
- Help boards to keep decisions within the law
- Give applicants a sound position in your process
- Balance community interests and individual property rights
- Ensure hearing and consideration of all perspectives
- Remind all parties that we are

"A government of laws, and not of men." John Adams (1735-1826)

Professional and citizen planners are essential to

- Prepare and adopt plans and codes which reflect local planning objectives <u>and</u> respect legal precedents
- Practice good decision-making in implementing plans and administering codes

With the foregoing comments in mind, let's consider some best practices for conducting planning and zoning meetings.

Recommendations

- 1. Run a good meeting every time.
- 2. Have a strong chair and a supportive board.
- 3. Instruct participants about your role and theirs.
- 4. Get training.
- 5. Get professional assistance.
- 6. Review and update procedures annually.

Run a good meeting every time.

- Do your homework before the meeting
- Follow clear, consistent procedures:
 - Pre-meeting
 - Meeting
 - Post-meeting
- Explain the meeting procedures
- Make a good record

Have a strong chair and supportive board.

- Not everyone is cut out for the job of Chair
- Requires confidence, centeredness, awareness of the big picture, respect of and concern for all participants, strong grasp of procedures
- Set a tone of friendly but professional meetings
- Fairly, firmly manage process and participants
- Needs support and assistance of all board members

Instruct participants about your role and theirs.

- Be attentive to informing and educating all parties
 board members, applicants, and residents –
 before, during and after the meeting
- Recognize that most residents rarely if ever attend your meetings and may welcome explanations:
- procedures and when public comment will be taken
- importance of factual public testimony and relevant questions
- importance of testifying under oath

More instructions for participants

- Provide structure for speakers, i.e., time limits, use podium and microphone, who speaks when (but be cautious with limiting applicant's right to enter information into the record)
- Require speakers to address standards, discourage irrelevance and repetition, prohibit antagonism
- Best practices for meeting management are especially important with large audiences and contentious issues.
- Ensure fair and courteous treatment of applicants, whether "locals" or "outsiders"

Get training.

- Congratulations!! You are attending the APA Cleveland
 27th Annual Planning & Zoning Workshop (ask for a budget & bring more members next year!!)
- Attend other local and regional training sessions
- Check out the resources at:
- http://www.ohioplanning.org
- https://www.planning.org
- Ask legal counsel and professional planners for inhouse training and other resources

Get professional assistance.

- Legal Counsel. Many boards have legal counsel in attendance at all meetings & many do not. Know how and when to reach for that assistance. Build a working relationship.
- Professional Planner. An in-house or consulting planner can help you evaluate and manage applications, provide staff reports, and other services. Especially helpful with complex projects.
- Other Professionals. Civil engineers and others can provide important assistance in your decisions.

Review/update procedures annually.

- Annual Board coordination work session
- Discuss what works well and what needs improvement in forms, staff reports, meeting procedures, policies, codes, etc.
- Make sure all members have copies of the zoning code, subdivision regulations, etc.
- A rare chance for members to raise general questions
 & ideas & bring new members up to speed
- Invite staff, legal counsel, trustees and others

Thank you for your time and attention.

Please hold your questions.